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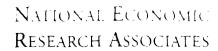
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"The Welfare Cost to the US Economy of Regulatory Restriction in Telecommunications," January 1995.

Economic Impact of Deregulating U.S. Communications Industries, The WEFA Group, Burlington, MA, February 1995.



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TIMOTHY J. TARDIFF

BUSINESS ADDRESS

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Dr. Tardiff received a B.S. with honors in Mathematics from the California Institute of Technology in Pasadena and a Ph.D. degree in Social Science from the University of California, Irvine, under a National Science Foundation Pre-doctoral Fellowship and an NSF Grant for Improving Dissertation Research in the Social Sciences.

Dr. Tardiff joined the faculties of the Department of Civil Engineering and the Division of Environmental Studies at the University of California, Davis. He taught undergraduate and graduate level courses in transportation and environmental policy analysis. His research included applications of econometric models of consumer choice to transportation planning problems. Dr. Tardiff's research was funded by the National Science Foundation, the Institute of Transportation Studies and the California Department of Transportation.

Prior to joining NERA, Dr. Tardiff's work included transportation, energy, public utility and telephone industry projects for the U.S. Departments of Transportation and Energy, the California Energy Commission, and several telephone and electric utilities.

Since joining NERA, he has evaluated pricing policies for increasingly competitive telecommunications markets, including appropriate mechanisms for pricing access services to competitors; studied actual and potential competition for services provided by telephone operating companies; analyzed the demand and revenue impacts of new telephone rate structures; developed and evaluated damage studies used in major telecommunications antitrust actions; analyzed the market potential for cellular radio; evaluated the investment and marketing programs of telephone companies; and developed a demand model for analyzing the market potential for alternative employee health care plans, including health maintenance organizations.

Dr. Tardiff has published extensively in the transportation literature. He has presented and published papers on the telecommunications industry. These papers address the issues of pricing and costing policies for emerging competition in telecommunications markets; evaluating and forecasting the impacts of telephone rate plans such as local measured service; analyzing the markets for new telecommunications products and services; and local competition and the bypass issue.

EDUCATION

UNIVERSITY OF CALIFORNIA, IRVINE Ph.D., Social Sciences, 1974

CALIFORNIA INSTITUTE OF TECHNOLOGY B.S., Mathematics, 1971

EMPLOYMENT

NATIONAL ECONOMIC RESEARCH ASSOCIATES, INC.

Vice President. Works on cases, mainly legal and regulatory, on issues of pricing policy, assessing demand for new and existing products and services, and economic damages. This work involves studies, often involving econometric demand analysis methods, for telecommunications, utilities and other clients. Specific areas have included: assessment of competition in the telecommunications industry; analysis of alternative approaches for regulating telephone utilities; evaluation of the benefits from telecommunication products and services; analyzing the demand for local services, toll, and carrier access; evaluation of the prudence of telephone company investments; damage studies for telecommunications antitrust cases; evaluation of methods for environmental damage assessment; and analysis of energy conservation /programs.

1984-1992 Senior Consultant

CHARLES RIVER ASSOCIATES, INC.--Boston, Massachusetts

1979-1984 <u>Director of Marketing Research.</u> Managed program to apply econometric customer demand models to marketing research problems in telecommunications, electric utilities, transportation and other industries.

<u>Senior Research Associate</u>. Performed studies on urban transportation, freight transportation, energy and telecommunications issues.

UNIVERSITY OF CALIFORNIA, DAVIS--Davis, California

Assistant Professor, Department of Civil Engineering and Division of Environmental Studies. Taught undergraduate and graduate course in transportation and environmental policy and quantitative research methods; conducted research on passenger transportation demand, (including econometric issues).



FELLOWSHIPS, GRANTS, AWARDS

First Place, Dissertation Contest of the Transportation Science Section of the Operations Research Society of America.

NSF Research Initiation Grant (Engineering Division), 1976-1978.

NSF Grant for Improving Doctoral Dissertation Research in the Social Sciences, 1973-1974.

NSF Predoctoral Fellowship, 1972-1974.

Public Health Service Traineeship, 1971-1972.

AFFILIATIONS

American Economic Association International Telecommunications Society



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Tardiff, T.J., W.E. Taylor, and C.J. Zarkadas, "Periodic Review of Price Cap Plans: Economic Issues," presented at the Telecommunications Policy Research Conference, Solomons, Maryland, October 2, 1994.

Participant in AGT International Symposium on Local Interconnection Policy, Emerald Lake, British Columbia, Canada, May 27-28, 1994.

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Tardiff, T.J. and W.E. Taylor, "Telephone Company Performance Under Alternative Forms of Regulation in the U.S.," presented at the Telecommunications Policy Research Conference, Solomons, Maryland, October 4, 1993.

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Tardiff, T.J. and C.J. Zarkadas, "Forecasting Demand for New Services: Who, What, and When," Presented at the Bellcore/Bell Canada Demand Analysis Forum, Hilton Head South Carolina, April 1990.

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ATTACHMENT B

DECLARATION OF ROBERT N. GARNER

- I, Robert N. Garner, hereby declare as follows:
- 1. I am employed by Bell Atlantic Network Services, Inc. as Manager, Information Services. I am currently responsible for managing residential voice messaging services, including Bell Atlantic's Answer Call service. I have been involved in managing voice messaging services for Bell Atlantic for the past five years.
- 2. All seven Bell Atlantic telephone companies currently offer Answer Call telephone answering service to residential and business customers. Answer Call, when used with the Call Forwarding Busy/Don't Answer (also called Fixed Call Forwarding) complementary network services, automatically answers the customer's telephone line when the line is off-hook or is not answered after a number of rings specified in advance by the customer. The line is answered with a greeting that the customer has previously recorded, and the caller is invited to leave a recorded message. Answer Call subscribers may retrieve recorded messages from a touch-tone telephone located anywhere in the world by dialing a telephone number and entering an identification number.

- 3. Bell Atlantic first introduced residential Answer Call service in late 1989. Within a year, there were nearly 120,000 subscribers. That number has grown substantially each year. By the end of 1994, Bell Atlantic had over 1,050,000 residential subscribers to this service, and, assuming the maintenance of current regulatory requirements, subscribership is expected to continue to grow at double-digit rates through the remainder of the decade.
- 4. A principal reason for this growth in subscribership is the ability of customers to obtain Answer Call through Bell Atlantic's Residential Sales and Service Centers (business offices). Customers view Answer Call in the same way as any other optional feature of their local telephone service and expect to obtain it in the same manner as other services. Without the right to use the business office sales channels, Bell Atlantic would have been unable to market Answer Call effectively to the mass residential market. For this reason, Bell Atlantic would have been unlikely to offer Answer Call at all if a separate subsidiary was required. This is also the reason why no other company has offered a similar service to residential customers, either before or after Bell Atlantic's entry. As a result, Bell Atlantic's principal competition for Answer Call is telephone answering machines, which are mass-merchandised through such widely-available outlets as retail stores and mail order catalogues.

- 5. If the Federal Communications Commission were to reimpose structural separation for enhanced services, it is my belief that the future growth of Answer Call would be substantially reduced. Even if it were feasible for Bell Atlantic to replicate the business office staff, which it is not, and even with substantially increased advertising, it is my opinion that the inability of customers to obtain "one-stop shopping" of Answer Call along with their other telephone services would still reduce the demand almost as much. As a result, by the year 2000, based upon Bell Atlantic's market analysis, there will be more than one million fewer residential subscribers to Answer Call than would be the case under the present rules. The ability of customers to obtain Answer Call through the existing sales channels is, therefore, critical to the continued success of the service.
- 6. Bell Atlantic would also need to incur a significant cost in relocating processors and all basic communications services to newly-obtained space should the Commission reimpose structural separation. In order to minimize the disruption to existing customers, Bell Atlantic would move the equipment gradually, over a one-year period. We would need to transfer customer mailboxes from each processor to be moved initially to other processors, then relocate, install, and test one processor in each geographical area. We would then transfer as many mailboxes as possible to the equipment that has been moved, and repeat this process with each succeeding processor. Even with this gradual move, each customer would lose service for at least one day, and

possibly longer. As the new network is established, additional disruptions are bound to occur. Without counting any refunds required as a result of any protracted service outages, the cost of the move is likely to be at least \$15 million. If the Commission required a shorter transition period, the cost of the move would increase sharply, and customers would suffer considerably longer service disruptions.

7. A return to structural separation would also increase the on-going costs to Bell Atlantic to provide the service. These cost increases include duplicate installation and maintenance personnel, duplicate office and processor space, establishment of a new sales channel, and increased advertising. As a result of these cost increases, Bell Atlantic would need to raise the price of Answer Call service by about 25%.

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

Executed on April 6, 1995

Robert N. Garner

ATTACHMENT C

COPY

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of)	
US WEST Communications, Inc. Petition for Computer III Waiver)))	CC Docket No. 90-623

COMMENTS OF BELL ATLANTIC

I. Introduction.

The Commission should promptly grant US WEST's requested Computer III waiver to offer a reverse-search capability in conjunction with its Electronic White Pages ("EWP") service² and extend that waiver to similar services offered by other local exchange carriers that are subject to Computer III.³ Such a waiver should be granted without determining that the proposed service is enhanced because, as shown below, it fits the Commission's previously-stated standard as an adjunct to basic service. Litigating the basic/enhanced definition in advance, however, could delay introduction of the service, which would not be in the public interest. Subsequent to granting the waiver,

The Bell Atlantic Telephone Companies ("Bell Atlantic") are Bell Atlantic-Delaware, Inc.; Bell Atlantic-Maryland, Inc.; Bell Atlantic-New Jersey, Inc.; Bell Atlantic-Pennsylvania, Inc.; Bell Atlantic-Virginia, Inc.; Bell Atlantic-Washington, D.C., Inc.; and Bell Atlantic-West Virginia, Inc.

Petition for Waiver (filed April 4, 1994) ("Petition").

³ A "reverse-search" service enables the user to obtain the telephone subscriber's name and/or address by entering the telephone number.

the Commission should find that it was unnecessary, because the service is basic.

II. The Commission Should Grant A Waiver To US WEST And To Other Companies Proposing Similar Services.

US WEST shows that a reverse-search capability is viable in the marketplace only if it is combined with a basic EWP service⁴ and that it would be uneconomic to provide the proposed EWP reverse-search feature through a separate stand-alone database.⁵ US WEST has met its burden to support a waiver, and the Commission should grant its request.

Bell Atlantic is planning to offer a very similar service in certain jurisdictions later this year. It will be integrated into Bell Atlantic's existing forward search electronic directory service, Electronic ReQuest, so that a customer may obtain forward and reverse searches interchangeably. Bell Atlantic expects to use the same directory database for all directory searches. The system will detect whether a customer is seeking a forward or a reverse search and will direct the request to the proper software interface with the database. Bell Atlantic's Electronic ReQuest uses the same manufacturer's

⁴ Petition at 6-8.

⁵ Id. at 8-11.

⁶ Until US WEST filed the Petition, Bell Atlantic had not intended to seek a Computer III waiver, because it was apparent that the service met the Commission's adjunct to basic service standard.

equipment as does US WEST's EWP, and both services are configured using a similar architecture.

US WEST describes in its Petition two service alternatives to an integrated service⁸ and concludes that neither would be economically viable.⁹ Bell Atlantic has also examined the alternatives to providing forward and reverse-search services on an interchangeable, integrated basis and comes to the same conclusion as US WEST. Maintaining a separate, stand-alone reverse-search service would cost a minimum of \$2.3 million. More significantly, it would eliminate the flexibility that enables customers to select both forward or reverse searches. A significant selling point is the convenience of obtaining both forms of directory search as part of the same integrated service, and customer demand will be sharply curtailed if artificial regulatory distinctions eliminate that convenience.

US WEST's other option, reconfiguring the system to create an interface between the forward-search database and reverse-search providers, would not only increase the cost to all customers, but it would require customers to go through more steps for reverse searches than for forward searches. This

⁷ Bell Atlantic is currently upgrading the equipment being used to provide its service and understands that US WEST plans a similar upgrade shortly.

 $^{^8}$ Petition at 4-8.

⁹ Id. at 8-11.

¹⁰ Bell Atlantic tentatively estimates the cost of the interface to be around \$200,000.

inability to obtain both types of searches in the same convenient manner will curtail the demand and could make the service uneconomic to offer.

Bell Atlantic has shown that its proposal meets the standard for a Computer III waiver. The Commission should, therefore, grant Bell Atlantic a similar waiver to that which US WEST has requested.

III. The Commission Should Find That Reverse-Search Services Are Adjuncts To Basic Service.

Following grant of the waivers, the Commission should determine that reverse-search EWP services are adjuncts to basic service, not enhanced. In the NATA Centrex Order the Commission ruled that services that use the processing and storage capabilities of the telephone network to facilitate use of traditional telephone services are adjuncts to basic service and not enhanced under the Computer Rules. It cited electronic directory assistance as an example of such a service. 12

Five years later, the Commission reiterated that a forward-search electronic directory assistance service is an

Telecommunications Association, Petition for Declaratory Ruling Under Section 64.702 of the Commission's Rules Regarding the Integration of Centrex, Enhanced Services, and Customer Premises Equipment, 101 F.C.C.2d 349 at ¶¶ 23-28 (1985) ("NATA Centrex Order").

¹² *Id.* at ¶ 26.

adjunct to basic service. The Commission in that order expressed no opinion on the status of reverse-search services, despite Bell Atlantic's urging that it do so. However, its justification for finding a forward-search service an adjunct to basic -- that it "facilitate[s] the placement of telephone calls, "15 applies to reverse-search services as well.

The ability to obtain the listed name of the subscriber will enable the user to determine if the telephone number is, in fact, associated with the party that the user intends to call. If it is not the intended party, then the reverse-search service avoids extraneous calls, the annoyance of wrong numbers, and unnecessary use of the network. Use of the capability, therefore, facilitates placement of telephone calls to the intended party.

The service will also allow the caller to determine the location of the destination telephone. This allows the user to know how to dial (i.e., whether an area code or 1+ dialing pattern is needed) and whether or not toll or message units will apply. This latter knowledge can assist the user in determining whether or not to place the call. In each case, the service facilitates call completion. As a result, it meets the Commission's standards for an adjunct to basic service.

¹³ Southwestern Bell Telephone Company, Petition for Waiver of Section 69.4(b) of the Commission's Rules, 5 FCC Rcd 3792 at ¶ 13 (1990).

¹⁴ *Id*. at n.9.

¹⁵ *Id*. at ¶ 13.

IV. Conclusion.

Accordingly, the Commission should grant the requested waiver to US WEST and to other companies offering similar services, such as Bell Atlantic for Electronic ReQuest service. It should follow that grant with a ruling that reverse-search electronic directory services are adjuncts to basic service.

Respectfully submitted,

The Bell Atlantic Telephone Companies

By Their Attorney

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Of Counsel

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Lawrence W. Katz

May 9, 1994